Introduced by Senator Simitian

February 24, 2006

An act relating to water. An act to add Division 26.6 (commencing with Section 79600) to the Water Code, relating to financing a water conveyance and environmental improvement program, by providing the funds necessary therefor through the issuance and sale of bonds of the State of California and by providing for the handling and disposition of those funds, and declaring the urgency thereof, to take effect immediately.

LEGISLATIVE COUNSEL'S DIGEST

SB 1612, as amended, Simitian. San Francisco Bay/Sacramento-San Joaquin Delta Clean Drinking Water, Water Supply Security, and Environmental Improvement Bond Act of 2006.

Under existing law, various bond acts have been approved by the voters to provide funds for water projects, facilities, and programs.

This bill would enact the Clean Drinking Water, Water Supply Security, and Environmental Improvement Bond Act of 2006 which, if approved by the voters would authorize, for purposes of financing a water conveyance and environmental improvement program, the issuance, pursuant to the State General Obligation Bond Law, of bonds in the amount of \$3,000,000,000. The bill would require the Secretary of State to submit the bond act to the voters at the November 7, 2006, statewide general election. The bill would declare that is it to take effect immediately as an urgency statute.

SB 1612 -2-

Existing law requires various state agencies to carry out programs, projects, and activities on behalf of the San Francisco Bay/Sacramento-San Joaquin Delta.

This bill would make legislative findings and declarations concerning the bay-delta.

Vote: majority ²/₃. Appropriation: no. Fiscal committee: no yes. State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. Division 26.6 (commencing with Section 79600) 2 is added to the Water Code, to read:

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DIVISION 26.6. CLEAN DRINKING WATER, WATER SUPPLY SECURITY, AND ENVIRONMENTAL IMPROVEMENT BOND ACT OF 2006

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Chapter 1. General Provisions

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29 30 79600. This division shall be known and may be cited as the Clean Drinking Water, Water Supply Security, and Environmental Improvement Bond Act of 2006.

79601. The Legislature finds and declares all of the following:

- (a) The Sacramento-San Joaquin Delta provides all or part of the drinking water supply for 23 million Californians and for hundreds of thousands of acres of agricultural land.
- (b) The delta watershed has substantial environmental resources, including a major portion of the state's salmon runs.
- (c) The central delta lands are up to 25 feet below sea level, sinking about two inches per year, and protected by high levees.
- (d) Scientists have determined that a significant number of delta levees could collapse in an earthquake or flood, thereby drawing salty San Francisco Bay water into the delta and making delta waters unusable for several years and possibly permanently.
- (e) The loss of the delta water supply would substantially reduce available water supplies for homes, commercial and industrial uses, and agriculture in the San Francisco Bay Area, the San Joaquin Valley, and southern California.

-3- SB 1612

(f) The state's economy would be significantly impaired if there were a levee collapse and water supplies were not protected in advance, with that impairment of the economy very likely being more severe than that caused by Hurricane Katrina.

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79602. It is the intent of the Legislature that the implementation of this act does all of the following:

- (a) Provides significant improvements to the quality of the drinking water derived from the delta and used as a part of the drinking water supply of 23 million Californians.
- (b) Ensures that urban and agricultural water supplies derived from the delta are not disrupted because of catastrophic failures of delta levees resulting from earthquakes, floods, land sinking, rising ocean levels, or other forces.
- (c) Provides a safe, clean, high quality, secure, affordable, and sufficient water supply to meet the needs of California residents, farms, and businesses.
- (d) Improves and increases aquatic and terrestrial habitats and improves ecological functions in the San Francisco Bay-Delta and Trinity River watersheds to support sustainable populations of plant, fish, and animal species.
- (e) Improves water quality and reduces pollution within the watersheds of the bay-delta and Trinity River.
- (f) Reduces the reliance of water users on the delta on a per capita basis through conservation, reclamation, reuse, and other means.
- 79604. Unless the context requires otherwise, the definitions set forth in this section govern the construction of this division:
- (a) "Acquisition" means the acquisition of a fee interest or any other interest, including easements, leases, and development rights.
- (b) "Authority" means the Water Quality and Environmental Improvement Authority created by Section 79610.
- (c) "Bay area counties" means those counties that are members of the Association of Bay Area Governments.
- 35 (d) "Bay-delta" means the San Francisco 36 Bay/Sacramento-San Joaquin Delta Estuary.
 - (e) "Board" means the State Water Resources Control Board.
- 38 *(f)* "Board of directors" means the board of directors of the 39 authority.

SB 1612 —4—

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(g) "CALFED" means the consortium of state and federal agencies with management and regulatory responsibilities in the bay-delta estuary.

- (h) "CALFED Bay-Delta Program" means the undertaking by CALFED to develop and implement, by means of the final programmatic environmental impact statement/environmental impact report, the preferred programs, actions, projects, and related activities that will provide solutions to identified problem areas related to the bay-delta estuary ecosystem, including, but not limited to, the bay-delta and its tributary watersheds.
- (i) "Delta" means the area of the Sacramento-San Joaquin Delta as defined in Section 12220.
 - (j) "Department" means the Department of Water Resources.
- (k) "Facility" means intake facilities and related facilities necessary to implement the clean water project, as described in Chapter 4 (commencing with Section 79620).
- (l) "Fund" means the Clean Drinking Water, Water Quality Improvement, Environmental Enhancement, and Water Supply Disaster Prevention Fund created by Section 79605.
- (m) "Nonprofit organization" means any nonprofit corporation formed pursuant to the Nonprofit Public Benefit Corporation Law (Division 2 (commencing with Section 5000) of Title I of the Corporations Code) and qualified under Section 501 (c)(3) of the United States Internal Revenue Code.
- (n) "Public water agency" means any public entity, as defined in Section 514 of the Water Code, that provides water service, as defined in Section 515 of the Water Code.

Chapter 2. Clean Drinking Water, Water Quality Improvement, Environmental Enhancement, and Water Supply Disaster Prevention Fund

79605. (a) The Clean Drinking Water, Water Quality Improvement, Environmental Enhancement, and Water Supply Disaster Prevention Fund is hereby created.

(b) Notwithstanding Section 13340 of the Government Code, the moneys in the fund are hereby continuously appropriated, without regard to fiscal years, to the authority for the purposes set forth in Chapter 4 (commencing with Section 79620).

5 SB 1612

(c) All moneys in the fund shall be expended only for the purposes of, and in accordance with, this division.

Chapter 3. Water Quality and Environmental Improvement Authority

- 79610. There is hereby created in state government the Water Quality and Environmental Improvement Authority.
- 79611. The board of directors of the authority shall consist of nine members, appointed as follows:
- (a) One representative selected by the Counties of Sacramento, San Joaquin, and Contra Costa.
- (b) One representative from an industry-recognized commercial fishing organization with a majority of its members residing in northern California, appointed by the Governor and confirmed by the Senate.
- (c) One representative from a recognized sport fishing organization with a majority of its members residing in the bay-delta watershed, appointed by the Governor and confirmed by the Senate.
- (d) One representative from a recognized environmental and conservation organization with a record of involvement in environmental protection and conservation in the bay-delta watershed, appointed by the Governor and confirmed by the Senate.
- (e) One representative of bay area counties, appointed by the Association of Bay Area Governments.
- (f) One fishery biologist appointed by the Governor and confirmed by the Senate.
- (g) One wildlife biologist appointed by the Governor and confirmed by the Senate.
- (h) One person who resides in the watershed of the Sacramento River for at least the past 10 years prior to appointment and who is recognized as having substantial experience in water resources in the bay-delta watershed, appointed by the Governor and confirmed by the Senate.
- (i) The chairperson of the authority who resides within a bay area county and who is recognized as having substantial experience in environmental protection related to water, appointed by the Governor and confirmed by the Senate.

SB 1612 -6-

79611.5. (a) Except as provided in subdivision (b), the members of the board of directors shall serve four year terms, with terms beginning on January 1, 2007.

- (b) The term for a member of the board of directors described in subdivision (a), (c), (e), (g), or (i) of Section 79611 whose term commences on January 1, 2007, shall be two years.
- (c) A member of the board of directors shall serve until his or her successor is selected and qualified.
- 79612. The board of directors may select a vice chairperson and other officers determined to be necessary.
- 79613. (a) A member of the board of directors shall receive one hundred dollars (\$100) for each meeting of the authority, including committee meetings, attended by that member. This amount shall be revised annually based on the change in the California Consumer Price Index.
- (b) The members of the board of directors shall be reimbursed for expenses necessarily incurred in the performance of official duties.
- (c) The chairperson of the board of directors shall serve full time.
- 79614. (a) The board of directors shall appoint an executive director.
- (b) The authority shall hire employees necessary to carry out the functions of the authority.
- (c) The number of employees needed and qualifications of those employees shall be determined by the authority, subject to funds available to the authority.
- (d) The salary of each authority employee shall be determined by the State Personnel Board, and shall reflect the duties and responsibilities of the position.
- 79616. All persons employed by the authority are state employees, subject to the duties, responsibilities, limitations, and benefits thereof.
- 79617. The headquarters of the authority shall be located in Sacramento.

CHAPTER 4. CLEAN WATER PROJECT

79620. (a) Consistent with subdivision (g), the authority shall contract with the department, and as necessary the federal

7 SB 1612

1 government, to construct a clean water project to relocate the 2 existing delta intake facilities of the State Water Resources 3 Development System and the Central Valley Project to the 4 Sacramento River, in accordance with the requirements of this 5 division.

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- (b) The authority shall carry out the clean water project to accomplish all of the following objectives:
- (1) Provide significant improvements to drinking water quality.
- (2) Ensure that urban and agricultural water supplies derived from the delta are not disrupted because of catastrophic failures of delta levees because of earthquakes, floods, land sinking, rising ocean levels, or other forces.
- (3) Provide a clean, high quality, secure, affordable, and sufficient water supply.
- (4) Improve and increase aquatic and terrestrial habitats and improve ecological functions in the bay-delta and Trinity River watersheds to support sustainable populations of plant, fish, and animal species.
 - (5) Protect the fish and wildlife resources of the bay-delta.
- (6) Include fish screens subject to the approval of the Department of Fish and Game.
- (c) The clean water project shall consist of one or more pipelines and other facilities sufficient to transport the amount of water contracted for conveyance in accordance with this division.
- (d) The authority shall be the lead agency for the purposes of the California Environmental Quality Act (Division 13 (commencing with Section 21000) of the Public Resource Code) and, on behalf of the state, for the purposes of the National Environmental Policy Act of 1969 (42 U.S.C. Sec. 4321 et seq.).
- (e) The department shall use its powers of eminent domain and land acquisition on behalf of the authority as necessary to obtain a right-of-way for the implementation of the clean water project.
- (f) The facilities constructed pursuant to subdivision (a) shall be located downstream of the intake facility jointly operated by the County of Sacramento and East Bay Municipal Utility. If changes are required to be made to the Freeport plant of the Sacramento Regional County Sanitation District because of the operation of the facilities constructed pursuant to subdivision (a),

SB 1612 —8—

the costs shall be included as costs of the clean water project and shall not be the responsibility of that district.

- (g) The facilities constructed pursuant to subdivision (a) may be used in conjunction with the existing delta intake facilities described in that subdivision in order to permit operational flexibility and to protect fish and wildlife resources.
- (h) (1) The authority shall implement the clean water project only after a plan of operation is prepared by the authority and all necessary approvals and authorizations are secured, including any necessary approval or authorization from the federal government.
- (2) The authority may not construct facilities under this division before entering into contracts for the use of those facilities.
- (i) The authority may contract with any public agency to transport water through the facilities, subject to the requirements of this division.
- 79622. (a) The authority shall not convey water through the clean water project for the State Water Resources Development System if that conveyance would result in more water being exported from the delta by the State Water Resources Development System than the amount of water that would have been exported based on the 2006 level of water development and the water-year type, as determined by the authority.
- (b) The authority shall not convey water through the clean water project for export by the Central Valley Project if that conveyance would result in more water being exported from the delta by the Central Valley Project than the amount of water that would have been exported based on the 2006 level of water development and the water-year type, as determined by the authority.
- 79624. (a) Before a public water agency may enter into a contract with the authority for water conveyance by means of the clean water project, the public water agency, as applicable, shall submit to the authority a plan approved by the board for reducing the per capita use of municipal and industrial water by the public water agency and any municipal and industrial water contractors of the public water agency by 10 percent by 2015 and 25 percent by 2030 utilizing increased water efficiency.

-9- SB 1612

improved groundwater management, recycling, and other local water sources.

- (b) Before a public water agency may enter into a contract with the authority for water conveyance by means of the clean water project, the public water agency, as applicable, shall submit to the authority a plan approved by the board for reducing the use of irrigation water by the public water agency and any agricultural water contractors of the agency. The plan shall demonstrate financially efficient and technologically feasible methods of water use reduction.
- 79625. The authority shall expend moneys in the fund to implement the clean water project. If moneys in the fund exceed that amount necessary to complete the clean water project, the remaining funds shall be expended by the authority for capital outlay projects in accordance with the priorities set forth in Sections 79641 and 79641.5. If the moneys in the fund are less than the amount necessary to complete the clean water project, the authority shall contract with the department for the issuance of revenue bonds in accordance with Part 3 (commencing with Section 11100) of Division 6 to complete the clean water project.
- 79629. The clean water project may be constructed in phases. 79630. The authority shall own and operate facilities constructed to implement the clean water project. The authority shall maintain the facilities in good operating condition.
- 79633. The contracts entered into by the authority to convey water through the facilities constructed pursuant to subdivision (a) of Section 79620 shall produce annual revenue adjusted for inflation that is the sum of all of the following:
 - (a) The operating costs of those facilities.
- (b) An amount equivalent to the average annual principal and interest payments on the general obligation bonds authorized under this division and utilized to construct facilities to implement the clean water project, regardless of whether the bonds are still outstanding.
- (c) A watershed rehabilitation fee in the amount of _____(\$____) per year.
- 79640. The authority shall expend its revenues from contracts involving the use of the facilities constructed pursuant to subdivision (a) of Section 79620 in the following order of priority:

SB 1612 — 10 —

- (a) Operation and maintenance of those facilities.
- 2 (b) Paying the salaries and other ongoing expenses of the 3 authority.
 - (c) Paying for the annual audits required by Section 79648.
 - (d) Paying for the costs of the board pursuant to this division.
 - 79641. (a) After allocating funds in accordance with Section 79640, not less than 30 percent of the remaining funds shall be expended for a grant program to fund water conservation, wastewater reclamation, desalination of brackish groundwater, and other programs that reduce water needs in areas that rely on water that originates in the watershed of the bay-delta.
 - (b) For the purposes of carrying out subdivision (a), priority shall be given to programs that benefit low-income households for the purpose of reducing water bills.
 - 79641.5. After allocating funds in accordance with Sections 79640 and 79641, any remaining funds shall be expended as follows:
 - (a) For the recovery of aquatic species in the watersheds of the bay-delta and Trinity River that are listed as endangered, threatened, or rare pursuant to the federal Endangered Species Act of 1973 (16 U.S.C. Sec. 1531 et seq.), or the California Endangered Species Act (Chapter 1.5 (commencing with Section 2050) of Division 3 of the Fish and Game Code).
 - (b) For the improvement and protection of the ecosystems, water quality, and watersheds of the bay-delta estuary, and the Sacramento, Trinity, and San Joaquin Rivers, including the acquisition of lands from willing sellers.
 - 79642. The authority shall consult with CALFED and the agencies that participate in CALFED to avoid duplication, and increase the effectiveness of expenditures under this division. The authority shall consider the objectives and functions of the CALFED Bay-Delta Program in developing its expenditure plan under this division.
- 79643. The authority shall not, by itself, carry out construction or ecosystem restoration programs financed by this division, but shall award grants and contracts to public agencies and nonprofit organizations, including local conservation corps, to carry out these programs.

-11- SB 1612

79644. The authority may receive grants or gifts from public agencies, private entities, or individuals for the purposes of Section 79640, 79641, or 79641.5.

- 79645. The authority shall be represented by the Attorney General in any litigation, and shall reimburse the Attorney General for any costs incurred.
- 79646. (a) All revenues received by the authority from the transmission of water through facilities constructed pursuant to subdivision (a) of Section 79620 shall be deposited in the Facility Fund, which is hereby created.
- (b) Notwithstanding Section 13340 of the Government Code, the moneys in the Facility Fund are hereby continuously appropriated, without regard to fiscal years, to the authority in accordance with Sections 79640, 79641, and 79641.5.
- (c) The Department of Finance shall list the authority in the annual state budget submitted to the Legislature, but the Legislature may not appropriate authority funds derived from the transmission of water through the facilities constructed pursuant to subdivision (a) of Section 79620.
- (d) Excluding for the regulatory and permitting authority of the Department of Fish and Game, the State Water Resources Control Board, the Department of Toxic Substances Control, and other entities responsible for pollution control, the authority's programs and projects are not subject to the approval by any other state entity, including, but not limited to, the State Public Works Board or the Department of General Services.
- (e) The authority may use moneys in the fund to carry out the purposes of this division.
- 79648. (a) The Auditor General shall audit the authority annually, and shall be reimbursed by the authority for the audit. The Auditor General shall report the findings of the audit to the Legislature and the Governor, and shall make the results of the audit available to the public by posting that information on its Internet Web site.
- *(b)* The Legislature may appropriate funds for an independent audit of the authority.

SB 1612 — 12—

Chapter 5. Miscellaneous Provisions

79662. If the operation of the clean water project increases the yield of usable water above amounts that would exist in the absence of the project, the authority shall have the right to use that water. Subject to regulatory approvals, the authority may assign any or all of that water for environmental purposes or for resolution of legacy water conflicts.

79665. It is the intent of the Legislature that facilities financed by this division shall be designed and constructed so as to improve the security and safety of the state's drinking water system.

79666. It is the intent of the Legislature that investments of public funds pursuant to this division should result in public benefits.

79670. Venue for any litigation brought concerning the construction or operation of the clean water project implemented pursuant to this division shall be the Superior Court of Sacramento County.

CHAPTER 6. FISCAL PROVISIONS

79685. (a) Bonds in the total amount of three billion dollars (\$3,000,000,000), not including the amount of any refunding bonds issued in accordance with Section 79696, or so much thereof as is necessary, may be issued and sold to provide a fund to be used for carrying out the purposes expressed in this division and to reimburse the General Obligation Bond Expense Revolving Fund pursuant to Section 16724.5 of the Government Code. The bonds, when sold, shall be and constitute valid and binding obligations of the State of California, and the full faith and credit of the State of California is hereby pledged for the punctual payment of both principal of, and interest on, the bonds as the principal and interest become due and payable.

(b) The Treasurer shall sell the bonds authorized by the committee pursuant to this section. The bonds shall be sold upon the terms and conditions specified in a resolution to be adopted by the committee pursuant to Section 16731 of the Government

Code.

-13- SB 1612

79686. The bonds authorized by this division shall be prepared, executed, issued, sold, paid, and redeemed as provided in the State General Obligation Bond Law, and all of the provisions of that law apply to the bonds and to this division and are hereby incorporated in this division as though set forth in full in this division.

79687. (a) Solely for the purpose of authorizing the issuance and sale, pursuant to the State General Obligation Bond Law, of the bonds authorized by this division, the Clean Drinking Water, Water Supply Security, and Environmental Improvement Bond Finance Committee is hereby created. For purposes of this division, the Clean Drinking Water, Water Supply Security, and Environmental Improvement Bond Finance Committee is "the committee" as that term is used in the State General Obligation Bond Law. The committee consists of the Controller, the Director of Finance, and the Treasurer, or their designated representatives. The Treasurer shall serve as chairperson of the committee. A majority of the committee may act for the committee.

(b) For purposes of the State General Obligation Bond Law, the department is designated the "board."

79688. The committee shall determine whether or not it is necessary or desirable to issue bonds authorized pursuant to this division to carry out this division and, if so, the amount of bonds to be issued and sold. Successive issues of bonds may be authorized and sold to carry out those actions progressively, and it is not necessary that all of the bonds authorized to be issued be sold at any one time.

79689. There shall be collected each year and in the same manner and at the same time as other state revenue is collected, in addition to the ordinary revenues of the state, a sum in an amount required to pay the principal of, and interest on, the bonds each year, and it is the duty of all officers charged by law with any duty in regard to the collection of the revenue to do and perform each and every act which is necessary to collect that additional sum.

79690. Notwithstanding Section 13340 of the Government Code, there is hereby appropriated from the General Fund in the State Treasury, for the purposes of this division, an amount that will equal the total of the following:

SB 1612 —14—

 (a) The sum annually necessary to pay the principal of, and interest on, bonds issued and sold pursuant to this division, as the principal and interest become due and payable.

(b) The sum that is necessary to carry out Section 79693, appropriated without regard to fiscal years.

Typestment Board to make a loan from the Pooled Money Investment Account, including other authorized forms of interim financing that include, but are not limited to, commercial paper, in accordance with Section 16312 of the Government Code, for the purpose of carrying out this division. The amount of the request shall not exceed the amount of the unsold bonds that the committee has, by resolution, authorized to be sold for the purpose of carrying out this division. The department shall execute those documents required by the Pooled Money Investment Board to obtain and repay the loan. Any amounts loaned shall be deposited in the fund to be allocated by the department in accordance with this division.

79692. Notwithstanding any other provision of this division, or of the State General Obligation Bond Law, if the Treasurer sells bonds that include a bond counsel opinion to the effect that the interest on the bonds is excluded from gross income for federal tax purposes under designated conditions, the Treasurer may maintain separate accounts for the bond proceeds invested and for the investment earnings on those proceeds, and may use or direct the use of those proceeds or earnings to pay any rebate, penalty, or other payment required under federal law or take any other action with respect to the investment and use of those bond proceeds, as may be required or desirable under federal law in order to maintain the tax-exempt status of those bonds and to obtain any other advantage under federal law on behalf of the funds of this state.

79693. For the purposes of carrying out this division, the Director of Finance may authorize the withdrawal from the General Fund of an amount or amounts not to exceed the amount of the unsold bonds that have been authorized by the committee to be sold for the purpose of carrying out this division. Any amounts withdrawn shall be deposited in the fund. Any money made available under this section shall be returned to the General Fund, with interest at the rate earned by the money in

-15- SB 1612

the Pooled Money Investment Account, from proceeds received
from the sale of bonds for the purpose of carrying out this
division.

79694. All money deposited in the fund that is derived from premium and accrued interest on bonds sold pursuant to this division shall be reserved in the fund and shall be available for transfer to the General Fund as a credit to expenditures for bond interest.

79695. Pursuant to Chapter 4 (commencing with Section 16720) of Part 3 of Division 4 of Title 2 of the Government Code, the cost of bond issuance shall be paid out of the bond proceeds.

79696. The bonds issued and sold pursuant to this division may be refunded in accordance with Article 6 (commencing with Section 16780) of Chapter 4 of Part 3 of Division 4 of Title 2 of the Government Code, which is a part of the State General Obligation Bond Law. Approval by the electors of the state for the issuance of the bonds under this division shall include approval of the issuance of any bonds issued to refund any bonds originally issued under this division or any previously issued refunding bonds.

79697. The Legislature hereby finds and declares that, inasmuch as the proceeds from the sale of bonds authorized by this division are not "proceeds of taxes" as that term is used in Article XIII B of the California Constitution, the disbursement of these proceeds is not subject to the limitations imposed by that article.

- SEC. 2. Section 1 of this act shall become operative only if both of the following occur:
- (a) SCA ____ of the 2005–06 Regular Session is submitted to and approved by the voters at the November 7, 2006, statewide general election.
- (b) The voters approve the Clean Drinking Water, Water Supply Security, and Environmental Improvement Bond Act of 2006, as set forth in Section 1 of this act.
- SEC. 3. (a) Notwithstanding any other provision of law, all ballots of the election shall have printed thereon and in a square thereof, the words: "Clean Drinking Water, Water Supply Security, and Environmental Improvement Bond Act of 2006" and in the same square under those words, the following in 8-point type: "This act provides for a bond issue of three billion

SB 1612 -16-

1 dollars (\$3,000,000,000) to provide funds to substantially 2 improve drinking water quality, enhance the environment, and 3 prevent disasters from interrupting California's major water 4 supply."

- (b) Opposite the square, there shall be left spaces in which the voters may mark the ballot in the manner required by law to indicate whether they vote for or against the act.
- (c) Where voting in the election is done by means of voting machines used pursuant to law in a manner that carries out the intent of this section, the use of the voting machines and the expression of the voters' choice by means thereof are in compliance with this section.
- SEC. 4. Notwithstanding Sections 13247 and 13281 of the Elections Code, the language in Section 3 shall be the only language included in the ballot label for the condensed statement of the ballot title, and the Attorney General shall not supplement, subtract from, or revise that language, except that the Attorney General may include the financial impact summary prepared pursuant to Section 9087 of the Elections Code and Section 88003 of the Government Code. The ballot label is the condensed statement of the ballot title and the financial impact summary.
- SEC. 5. Notwithstanding the requirements of any other provision of law, the Secretary of State shall submit Section 1 of this act to the voters at the November 7, 2006, statewide general election.
- SEC. 6. This act is an urgency statute necessary for the immediate preservation of the public peace, health, or safety within the meaning of Article IV of the Constitution and shall go into immediate effect. The facts constituting the necessity are:

In order to enhance the security and reliability of the state's water supplies, as soon as possible, thereby protecting public health and safety and the environment, it is therefore necessary that this act take effect immediately.

SECTION 1. The Legislature finds and declares all of the following:

(a) More than 23 million Californians rely on the Sacramento-San Joaquin Delta for their water supply, including those in southern California, and many in the north, east, and south San Francisco Bay area. The State Water Project, the

-17- SB 1612

federal Central Valley Project, and the Contra Costa Water District all divert from the delta.

- (b) Millions of acres of California farmland rely on the delta for all or part of their water supply.
- (c) The delta levees have a long history of failure, even during low flow periods in the summer. Insufficient funds have been available to enable the levees to withstand even moderate flood and seismic events.
- (d) The quality of the water delivered by the State Water Project and the federal Central Valley Project is highly vulnerable to degradation by seawater, which intrudes into the delta when delta levees fail.
- (e) The ecosystems of the San Francisco Bay and the delta have been degraded due to a wide variety of reasons that include pollution, "upstream" and delta water diversions, introduction of nonnative species, irrigation practices, and ship channel construction.
- (f) The level of some delta islands has declined to as much as 20 feet below sea level due to soil compaction, wind erosion, and oxidation. This greatly increases the chances of island inundation. Some islands, such as Frank's Tract and Mildred Island, have been permanently inundated after levee failure.
- (g) California native fish species have been placed on state and federal threatened species lists due to conditions in the bay and the delta. The delta smelt, a species unique to California, is on the edge of extinction.
- (h) The delta levees are subject to collapse in the event of a severe earthquake or a flood, and this danger is increasing with rising sea levels. The University of California has recently concluded that there is "a 2-in-3 probability that abrupt change will occur in the delta in the next 50 years." That "change" includes abrupt landscape change or multiple levee and island failure.
- (i) Increasing urbanization in the delta has resulted in the conversion of agricultural lands to urban uses. Flood events in urbanized areas can cause much more serious damage than in agricultural areas.
- (j) Delta water quality and native aquatic species in the delta are threatened by newly introduced non-native species. Despite efforts by state and federal agencies, new species continue to be

SB 1612 — 18—

introduced, threatening the delta ecosystem. One introduced algae species has caused serious water quality problems in certain areas outside of the delta, and may do so in the delta.

- (k) Hundreds of millions of dollars have been expended for studies and projects relating to water quality, fish protection, and other matters of concern on behalf of the bay-delta. Although many of these projects have been successful, and have resulted in improvements, these efforts have not solved the many problems of the bay-delta.
- (*l*) The CALFED Record of Decision (ROD) proposes a host of programs to solve these problems. There is an emerging consensus that the ROD does not address all the elements needed to safeguard the quality of the water supply of those who rely on the delta, and that the implementation of the ROD will not result in recovery of listed species and other species of biological and economic importance.
- 17 (m) It is the intent of the Legislature to develop solutions to these problems facing the bay-delta.